### AUDIT REPORT

### TOWN OF COLBERT

JUNE 30, 2013



#### KERSHAW CPA & ASSOCIATES, PC

### TOWN OF COLBERT, OKLAHOMA JUNE 30, 2013

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#### TOWN OF COLBERT, OKLAHOMA LIST OF PRINCIPAL OFFICIALS JUNE 30, 2013

#### **ELECTED GOVERNING OFFICIALS**

NAME	POSITION	TERM EXPIRATION
ROXANNE REED	MAYOR	2013
TERRY BELL	VICE MAYOR	2015
VIRGINIA PARRISH	COUNCIL MEMBER	2013
ANNIE HARRELL	TOWN CLERK	2015
VACANT POSITION	COUNCIL MEMBER	2015
VACANT POSITION	COUNCIL MEMBER	2015

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees Colbert, Oklahoma

Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of the Town of Colbert, Oklahoma, as of and for the fiscal year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1. This includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and in accordance with Oklahoma Statutes. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Town's preparation and fair presentation of the financial statements in

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order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used, and the reasonableness of significant accounting estimates made, by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Qualified Opinion

The modified cash basis of accounting requires that items, having substantial support in U.S. generally accepted accounting principles, such as capitalizing assets at historical cost and recording depreciation, be recorded in the financial statements. The Town has not maintained accurate capital asset records to support the historical cost of past capital asset purchases and the related depreciation. Documentation supporting historical cost and depreciation was not readily available for our review. The amount by which this departure would affect the assets, net position, and expenses of the Governmental & Business-Type Activities is not readily determinable.

#### Qualified Opinion

In our opinion, except for the possible effects of the matters described in the Basis for Qualified Opinion paragraph, the financial statements referred to above present fairly, in all material respects, the modified cash basis financial position of the governmental activities, the business-type activities, and the aggregate remaining fund information of the Town of Colbert, Oklahoma, as of June 30, 2013, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof for the year then ended in conformity with the basis of accounting described in Note 1.

#### Other Matters

#### Supplementary and Other Information

The introductory and supplementary sections listed in the accompanying table of contents are presented for the purpose of additional analysis and are not a required part of the basic financial statements of the Town. Such additional information has not been subjected to the auditing procedures applied in our audit of the basic financial

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statements, and accordingly, we do not express an opinion or provide any assurance on such information.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 14, 2013, on our consideration of the Town of Colbert's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in compliance with *Government Auditing Standards* in considering Town of Colbert's internal control over financial reporting and compliance.

Basis of Accounting

We draw attention to Note 1 of the financial statements that describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Kershaw CPA & Associates, P.C. Kershaw CPA & Associates, PC

October 14, 2013

### TOWN OF COLBERT, OKLAHOMA STATEMENT OF NET POSITION - MODIFIED CASH BASIS JUNE 30, 2013

		ernmental ctivities		iness-Type activities	2013 Total
<u>ASSETS</u>					
Current Assets:	_		_		
Cash and cash equivalents	\$	347,297	\$	42,190	\$ 389,487
Investments Due from Other Funds		5,754		-	5,754
		<u>-</u>			 <u>-</u>
Total Current Assets		353,051		42,190	 395,240
Restricted Assets:					
Cash, Including Time Deposits				675,955	 675,955
Total Restricted Assets				675,955	675,955
Capital Assets:					
Sewer Improvements		-		_	_
Equipment		-		-	-
Less: Accumulated Depreciation					
Total Capital Assets					 
TOTAL ASSETS		353,051		718,144	 1,071,195
LIADULITICO					
<u>LIABILITIES</u> Current Liabilities:					
Due to Other Funds		_		_	_
Accounts Payable		13,999		18,778	32,777
Current Portion of Long-term Debt		, -		30,000	30,000
Total Current Liabilities		13,999		48,778	62,777
Long-Term Liabilities:					
Due to Depositors		-		30,525	30,525
Notes Payable		-		-	-
Revenue Bonds Payable		-		205,000	205,000
Less: Current Portiong of Long-term Debt				(30,000)	 (30,000)
Total Long-Term Liabilities				205,525	 205,525
TOTAL LIABILITIES		13,999		254,303	 268,302
NET POSITION					
Net Investment in capital assets		_		(205,000)	(205,000)
Restricted for:				, ,,	, ,/
Debt Service		-		260,765	260,765
Other Purposes		-		415,190	415,190
Unrestricted		339,053		(7,113)	 331,940
TOTAL NET POSITION	\$	339,052	\$	463,842	\$ 802,894

#### TOWN OF COLBERT, OKLAHOMA STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

					Op	erating	Ca	apital		Net								
			CI	narges for	Gra	ants and	Grants and		(Expenses)/									
Functions/Programs	Ex	Expenses		Expenses		Expenses		Expenses		Expenses		Services		ributions	Contr	ibutions	R	evenue
Governmental activities:			-															
Fire Department	\$	99,098	\$	-	\$	4,484	\$	-	\$	(94,613)								
Police Department		218,058		118,908		-		-		(99,149)								
EMS Department		362,874		382,364		-		-		19,491								
Street & Alley		54,615		-		-		-		(54,615)								
General Government		131,317		-		-		-		(131,317)								
<b>Total Governmental Activities</b>		865,960		501,273		4,484		-		(360,203)								
Business-type activities:																		
Water, Sewer & Sanitation		697,384		750,949		-		_		53,564								
Total Business-type Activities		697,384		750,949		-		-		53,564								
Total	\$1	,563,344	\$	1,252,221	\$	4,484	\$	_	\$	(306,638)								

#### **Changes in Net Position:**

-		ernmental activities	ness-Type ctivities	Total		
Net (expense)/revenue	\$	(360,203)	\$ 53,564	\$	(306,638)	
General revenues:						
Taxes:						
Sales Tax		282,301	-		282,301	
Use Tax		11,849	-		11,849	
Tobacco Tax		3,724	-		3,724	
Franchise Tax		37,565	-		37,565	
Intergovernmental:					-	
Alcoholic Beverage Tax		7,505	-		7,505	
Gasoline Excise Tax		2,135	-		2,135	
Motor Vehicle Tax		8,187	-		8,187	
Licenses & Permits		600	-		600	
Rental Income		1,500	-		1,500	
Investment Income		285	747		1,033	
Miscellaneous		42,120	-		42,120	
Transfers - Internal Activity		-	(21,282)		(21,282)	
Total general revenues & transfers		397,771	(20,535)		377,236	
Changes in net position	<u></u>	37,569	33,029		70,598	
Net position - beginning		301,937	436,158		738,095	
Net position - prior year adjustment		(453)	 (5,346)		(5,798)	
Net position - ending	\$ 339,053		\$ 463,842	\$	802,895	

# TOWN OF COLBERT, OKLAHOMA BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS JUNE 30, 2013

		General Fund		EMS Fund		unicipal Court Fund	De	Fire epartment Fund		Street Project Fund	Gove	Other ernmental Funds	Gov	Total ernmental Funds
ASSETS  Cash and cash equivalents	\$	111,809	\$	53,023	\$	1,252	\$	106,885	\$	68,438	\$	5,892	\$	347,297
Investments	•	-	*	-	•	- ,	•	-	•	5,754	•	-	*	5,754
Due from Other funds		-		-		-		-		-		-		
Due from other governments				-				-		-				-
TOTAL ASSETS	\$	111,809	\$	53,023	\$	1,252	\$	106,885	\$	74,191	\$	5,892	\$	353,051
<u>LIABILITIES &amp; FUND EQUITY</u> LIABILITIES:														
Due to Other funds	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Accounts Payable		4,816		4,489		-		2,982		1,712		-		13,999
TOTAL LIABILITIES		4,816		4,489		-		2,982		1,712		-		13,999
FUND BALANCES:														
Nonspendable		-		-		-		-		-		-		-
Restricted		-		-		-		-		-		-		-
Committed		-		-		-		-		-		-		-
Assigned		-		-		-		-		72,479		-		72,479
Unassigned		106,992		48,535		1,252		103,903		-		5,892		266,574
TOTAL FUND BALANCES		106,992		48,535		1,252		103,903		72,479		5,892		339,053
TOTAL LIABILITIES AND FUND BALANCES	\$	111,809	\$	53,023	\$	1,252	\$	106,885	\$	74,191	\$	5,892		

**Reconciliation to Statement of Net Position:** 

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities of \$0, net of accumulated depreciation of \$0, are not financial resources and, therefore, are not reported in the funds.

Some liabilities, including capital debt obligations payable, are not due and payable in the current period and therefore are not reported in the funds.

**Net Position of Governmental Activities** 

\$ 339,053

### TOWN OF COLBERT, OKLAHOMA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

REVENUES:	General Fund	EMS Fund	Municipal Court Fund	Fire Department Fund	Street Project Fund	Other Governmental Funds	Total Governmental Funds
Taxes:							
Sales Tax	\$ 282,301	\$ -	<b>s</b> -	\$ -	\$ -	\$ -	\$ 282,301
Use Tax	11,849	φ -	· -	· -	Ψ -	φ -	11,849
Tobacco Tax	3,724	_	_	_	_	_	3,724
Franchise Tax	37,565	_	_	-	_	-	37,565
Intergovernmental:	0.,000						0.,000
Alcoholic Beverage Tax	7,505	_	-	-	_	-	7,505
Gasoline Excise Tax	2,135	_	-	-	_	-	2,135
Motor Vehicle Tax	8,187	_	-	-	_	-	8,187
Grants	-	-	-	4,484	-	-	4,484
Fines & Forfeitures	-	-	118,908	· -	-	-	118,908
Charges for Services	-	382,364	· -	-	-	-	382,364
Licenses & Permits	600		-	-	-	-	600
Rental Income	1,500	-	-	-	-	-	1,500
Miscellaneous Income	28,821	11,671	-	1,627	-	-	42,120
Interest Income	52	24	11	95	99	5	285
TOTAL REVENUES	384,240	394,059	118,919	6,207	99	5	903,528
EXPENDITURES:							
Fire Department:							
Maintenance & Operations	-	_	-	57,577	_	-	57,577
Police Department:				,-			. ,-
Personal Services	105,393	-	-	-	-	-	105,393
Maintenance & Operations	112,609	-	55	-	-	-	112,664
EMS Department:							
Personal Services	-	233,301	-	-	-	-	233,301
Maintenance & Operations	-	129,573	-	-	-	-	129,573
Street & Alley:							
Maintenance & Operations	-	-	-	-	45,560	-	45,560
General Government:							
Personal Services	53,924	-	-	-	-	-	53,924
Maintenance & Operations	27,414	-	-	-	-	-	27,414
Debt Service	-	-	-	-	-	-	-
Capital Outlay	49,978			41,521	9,055		100,554
TOTAL EXPENDITURES	349,319	362,874	55	99,098	54,615		865,960
EXCESS OF REVENUES OVER (UNDER)							
EXPENDITURES	34,921	31,186	118,865	(92,891)	(54,516)	5	37,569
OTHER FINANCING SOURCES (USES):	ŕ	·	•	, , ,	, , ,		,
Operating Transfers In	120,000	_	-	94,100	23,525	-	237,625
Operating Transfers Out	(117,625)	-	(120,000)	-	-	-	(237,625)
Capital Debt Proceeds							
TOTAL OTHER FINANCING SOURCES (USES)	2,375		(120,000)	94,100	23,525		
NET CHANGES IN FUND BALANCES	37,295	31,186	(1,135)	1,209	(30,991)	5	37,569
FUND BALANCE - BEGINNING OF YEAR	70,019	17,565	2,387	102,609	103,470	5,887	301,937
FUND BALANCE - PRIOR YEAR ADJUSTMENT	•	(216)	_,	85		-	(453)
FUND BALANCE - END OF YEAR	\$ 106,992	\$ 48,535	\$ 1,252	\$ 103,903	\$ 72,479	\$ 5,892	339,053
I SHE BALANCE - LINE OF TEAK	ψ 100,332	ψ 40,555	Ψ 1,232	ψ 100,303	Ψ 12,413	ψ 3,092	333,033

# TOWN OF COLBERT, OKLAHOMA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Reconciliation to Statement of Activities:

Net change in fund balances - total governmental funds	\$ 37,569
Amounts reported for governmental activities in the Statement of Activities are different because:	
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position:  Capital debt obligation principal payments	-
Issuance of new capital debt obligations is recorded as capital debt proceeds in the governmental funds, but the proceeds create long-term liabilities in the Statement of Net Position:  Capital Debt Proceeds	-
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:  Capital asset purchases capitalized  Depreciation expense	<u>.</u>
Change in Net Position of Governmental Activities	\$ 37,569

# TOWN OF COLBERT, OKLAHOMA STATEMENT OF NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND JUNE 30, 2013

	Utiliti Ente	pert Public es Authority rprise Fund e 30, 2013
<u>ASSETS</u>		
Current Assets:		
Cash and cash equivalents	\$	42,190
Restricted cash and cash equivalents		675,955
Due from other funds		
Total Current Assets		718,144
Noncurrent Assets:		
Land and construction-in-progress		<u>-</u>
Other capital assets, net of accumulated depreciation		-
Total Noncurrent Assets		
Total Noncultent Assets		<u>-</u> _
TOTAL ASSETS		718,144
LIABILITIES & FUND EQUITY		
Current Liabilities:		
Due to Other funds		-
Accounts Payable		18,778
Current Portion of Long-term Debt	-	30,000
Total Current Liabilities		48,778
Noncurrent Liabilities:		
Due to Depositors		30,525
Notes Payable		30,323
Revenue Bonds Payable		205,000
Less: Current Portion of Long-term Debt		(30,000)
Total Noncurrent Liabilities		205,525
TOTAL LIABILITIES		254,303
NET POSITION:		(OCE 005)
Net investment in capital assets		(205,000)
Restricted for debt service		260,765
Restricted for capital improvements		415,190
Unrestricted TOTAL NET POSITION	<u> </u>	(7,113)
IOTAL NET POSITION	\$	463,842

### TOWN OF COLBERT, OKLAHOMA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Colbert Public Utilities Authority Enterprise Fund June 30, 2013		
OPERATING REVENUES:			
Charges for services: Water Sales	•	700.044	
water Sales Miscellaneous Income	\$	700,941 50,008	
TOTAL OPERATING REVENUES		750,949	
OPERATING EXPENSES:			
Personal Services		200,453	
Maintenance & Operations		246,821	
Capital Outlay		236,625	
TOTAL OPERATING EXPENSES		683,899	
NET OPERATING INCOME (LOSS)		67,049	
NON-OPERATING REVENUES (EXPENSES)			
Interest Income		747	
Interest Expense		(13,485)	
TOTAL NON-OPERATING REVENUES (EXPENSES)		(12,738)	
NET INCOME (LOSS) BEFORE CONTRIBUTIONS & TRANSFERS		54,312	
Capital Contributions		-	
Transfers in Transfers out		(24.282)	
Transfers out		(21,282)	
CHANGE IN NET POSITION		33,029	
TOTAL NET POSITION - BEGINNING		436,158	
TOTAL NET POSITION - PRIOR YEAR ADJUSTMENT		(5,346)	
TOTAL NET POSITION - ENDING	\$	463,842	

# TOWN OF COLBERT, OKLAHOMA STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Jun	e 30, 2013
Cash Flows from Operating Activities:  Receipts from Customers  Payments to Suppliers & Laborers for Goods & Services	\$	750,949 (688,152)
Receipts of Customer Utility Deposits, Net of Refunds		1,481
Net Cash Provided (Used) by Operating Activities		64,278
Cash Flows from Non-Capital Financing Activities:  Transfers to other funds  Transfers from other funds		(21,282)
Net Cash Provided (Used) by Non-Capital Financing Activities		(21,282)
Cash Flows from Capital & Related Financing Activities: Capital grant received for construction of capital assets Additions to Capital Assets Proceeds from sale of Capital Assets Loan Proceeds received		-
Principal paid on Notes/Leases Payable Principal paid on Revenue Bonds Interest paid		(25,000) (13,485)
Net Cash Provided (Used) by Capital & Related Financing Activities		(38,485)
Cash Flows from Investing Activities: Interest Income		747
Net Cash Provided (Used) by Investing Activities		747
Net Increase (Decrease) in Cash and Cash Equivalents		5,258
Cash & Cash Equivalents, Beginning of Year		712,619
Cash & Cash Equivalents, Prior Year Adjustment		268
Cash & Cash Equivalents, End of Year	\$	718,144
Reconciliation of operating income (loss) to net cash provided operating activities:  Operating Income (Loss)	\$	67,049
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities Depreciation		-
(Increase)Decrease in Due from Other Funds		-
Increase(Decrease) in Due to Depositors Increase(Decrease) in Accounts Payable		1,481 (4,252)
Net Cash Provided (Used) by Operating Activities	\$	64,278

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.C., these financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash-basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

#### A. FINANCIAL REPORTING ENTITY

The Town's financial reporting entity is comprised of the following:

Primary Government: Town of Colbert

Blended Component Units: Colbert Public Utilities

Authority (CPUA)

#### PRIMARY GOVERNMENT

The Town of Colbert, Oklahoma (the Town) operates under Town Board of Trustees form of government under Title 11 of the Oklahoma Statutes. The Town provides the following services to its citizens; public safety (police and fire), streets and highways, sanitation, culture and recreation, utilities and general administrative services.

The accompanying financial statements present the Town and its component units, entities for which the Town is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the Town's operations. The Colbert Public Utilities Authority (CPUA) serves all the citizens of the Town and is governed by a board appointed by the Town's elected board of trustees. The CPUA has as its purpose to develop, construct, plan, establish, install, enlarge, improve, maintain, equip, operate, control, and regulate utility facilities whether water, sewage, or other forms or types of public and municipal services within and without the corporate boundaries of the Town of Colbert. The CPUA is reported as the proprietary fund in the financial statements.

#### BLENDED COMPONENT UNITS

A blended component unit is a separate legal entity for which the elected officials of the primary government are financially accountable and that meets the blended component unit criteria. A blended component unit meets at least one of the following criteria: (a) the blended component unit's governing body is the same or substantially the same as the Town Council, and there is a financial benefit or burden relationship with the Town, or Town management has operational responsibility for the component unit; (b) the component unit provides services entirely or almost entirely to the Town; or (c) the component unit's debt is expected to be repaid entirely or almost entirely with resources of the Town. The blended component unit's funds are blended into those of the Town by appropriate fund type to constitute the primary government presentation. Based on the criteria, the financial statements of the following component units are blended into the accompanying financial statements: Colbert Public Utilities Authority. The CPUA is a separate legal entity from the Town, and is not governed by the constitutional and statutory requirements applicable to the Town. However, for financial reporting purposes the Authority reports revenues, expenditures and related assets and obligations using the same basis of accounting as the Town.

#### B. BASIS OF PRESENTATION

The Town's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information. Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

#### Government-Wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charges to external parties for goods or services.

#### Fund Financial Statements

The accounts of the Town are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are summarized by providing a separate set of self-balancing accounts which include its assets, liabilities, fund equity, cash receipts, cash disbursements, and certain accruals. The Town maintains a separate bank account for each fund. All bank accounts are at institutions, which are FDIC insured.

#### <u>Governmental Fund Types</u>

The General Fund is the general operating fund of the Town. It accounts for all financial resources of the general government, except those required to be accounted for in other funds. These other funds are the special revenue funds.

#### Proprietary Fund Types

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The costs (expenses, including depreciation) of providing services, such as water or medical services, on a continuing basis, are financed through user charges, paid by the general public. Proprietary fund types utilize the modified cash basis of accounting.

#### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe what transactions or events are recorded within the various financial statements. Basis of accounting refers to when and how transactions or events are recorded, regardless of the measurement focus applied.

#### Measurement Focus

In the government-wide State of Net Position and Statement of Activities, both governmental and business-like activities are presented used the economic resources measurement focus, within the limitations of the modified cash basis of accounting, subsequently defined in item (b).

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

- a. All governmental funds utilize a current financial resources measurement focus within the limitations of the modified cash basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- proprietary fund utilizes economic an resources measurement focus within the limitations of the modified cash basis of accounting. The accounting objectives of this measurement focus are the determinations of operating income, changes in net position (or cost recovery), net financial position, and cash flows. All assets, deferred outflows, liabilities. and deferred inflows (whether current noncurrent or financial or nonfinancial) associated with their activities are generally reported within the limitations of the modified cash basis of accounting.

#### Basis of Accounting

The financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than GAAP as established by GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances include investments, capital assets and related depreciation, and short-term and long-term liabilities arising from cash transactions or events.

This modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue billed or provided services not yet collected and other accrued revenue and receivables) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received buy not yet paid and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows that do not arise from a cash transaction or event are not reported, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

If the Town utilized the basis of accounting recognized as generally accepted in the United States, the fund financial statements for governmental funds would use the modified accrual basis of accounting, and the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

#### D. FINANCIAL POSITION

#### <u>Cash and cash equivalents</u>

The statement of cash flows for proprietary fund types explains the change in cash and cash equivalents during the fiscal period. For purposes of the statement of cash flows, cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rates.

#### Budgetary Information

Annual budgets are adopted for all governmental funds and proprietary funds. All unencumbered annual appropriations lapse a fiscal yearend. Actual expenditures within a fund may not exceed the adopted budget.

Prior to June of each year, requests for appropriations are submitted to the Town clerk so that a budget may be prepared. The Board of Trustees holds a public hearing prior to June 15, and a final budget is formally approved and adopted by the Town council in July, and submitted to the Oklahoma County Excise Board.

The appropriated budget is prepared for the general fund by function. The legal level of budgetary control (i.e. the level at which expenditures may not legally exceed appropriations) is the object classification level. Object classifications include personnel services, maintenance and operations, capital outlay and debt service.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase order, contracts) outstanding at yearend are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

Budgets are prepared on the budget basis of accounting, which demonstrates compliance with cash basis and budget laws of the State of Oklahoma, and is another comprehensive basis of accounting.

#### <u>Capital Assets</u>

Expenditures for property and equipment of governmental funds and proprietary funds are recorded as fund expenditures; however, no detail capital asset records are maintained for such assets still in service. Therefore, capital assets of the Governmental and Business-Type Activities cannot be presented.

#### Equity Classification

Equity is classified as net position and displayed in three components:

- 1. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets and adjusted for any deferred inflows and outflows of resources attributable to capital assets and related debt.
- 2. Restricted Consists of restricted assets reduced by liabilities and deferred inflows or resources related to those assets, with restriction constraints placed on the use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 3. Unrestricted Net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

It is the Town's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

#### Fund Balance

In accordance with Government Accounting Standards Board 54, Fund Balance Reporting and Governmental Fund Type Definitions, the Town classifies governmental fund balances as follows:

- Non-spendable Includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted Includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- Assigned Includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Board.
- Unassigned Includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The Town uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Government would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The Government does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund	<u>Revenue Source</u>
EMS Fund	Charges for Services
Municipal Court Fund	Fines & Forfeitures
Fire Department Fund	Grants

Madam Consider December Found

Donations

Street Project Fund

Miscellaneous

#### Revenues, Expenditures and Expenses

#### Property Tax

For the year ended June 30, 2013, the Town levied no property tax. Under State law, municipalities are limited in their ability to levy a property tax. Such tax may only be levied to repay principal and interest on general obligation bonded debt approved by voters and court-assessed judgments.

#### Expenditures/Expenses

For purposes of the combined operating statements, expenditures/expenses are classified as follows:

Governmental Fund Types - By Character: Current (further classified by activity)
Capital Outlay

Proprietary Fund Types - By Operating and Non-Operating

Governmental fund types report expenditures of financial resources. Proprietary fund types normally report expenses relating to use of economic resources.

#### Interfund Transfers

During the course of normal operations, the Town has transactions between funds including expenditures and transfers of resources to provide services, purchase assets and service debt. Transactions which are normal and recurring between funds are recorded as operating transfers. Transfers of equity between funds (residual equity transfers) are recorded as a change in fund balance.

#### Memorandum Totals

The "Memorandum Only" captions above the total columns mean that totals are presented for overview information purposes only.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

As a local government unit, the Town is subject to various federal, state, and local laws and contractual regulations. In accordance with Government Auditing Standards, the auditor has issued a report on his consideration of the District's internal control over financial reporting and tested its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in compliance with Government Auditing Standards and should be read in conjunction with this report in considering the results of the audit.

#### <u>Deficit Fund Balance or Retained Earnings</u>

As indicated in the financial statements, there are no fund balance or retained earnings deficits for the District for this fiscal year.

#### NOTE 3 - DEPOSITS, INVESTMENTS AND COLLATERAL

#### Custodial Credit Risk

At June 30, 2013, the Town held deposits of approximately \$1,071,195 at financial institutions. The Town's cash deposits, including interest-bearing certificates of deposit are covered by Federal Depository Insurance (FDIC) or direct obligation of the U.S. Government insured or collateralized with securities held by the Town or by its agent in the Town's name.

#### Investment Interest Rate Risk

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Investment Credit Risk

The Town has no policy that limits its investment choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies and instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposits or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of

deposit or savings accounts in out-of-state financial institutions.

- c. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper and repurchase agreements with certain limitations.
- d. County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs (a.-d.).

#### NOTE 4 - RESTRICTED ASSETS

The Colbert Utilities Authority had revenue bonds payable outstanding and notes payable as of June 30, 2013. The bond indenture and loan agreements require monies be set aside. As of June 30, 2013, the Town has reserves of \$334,999.

#### NOTE 5 - CAPITAL ASSETS

The governmental and proprietary fund type operations do not keep detailed capital assets records. These assets would include public domain infrastructure such as roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, and lighting systems. Capital assets include furniture, fixtures and equipment. No depreciation expense has been provided on such assets.

#### NOTE 6 - LONG-TERM DEBT

#### GOVERNMENT FUND DEBT

The Town currently does not have any governmental fund debt.

#### <u>Changes in Long-Term Debt</u>

The following is a summary of changes in long-term debt for the year ended June 30, 2013:

Balance at								nce at
	June 3	30, 2012	Addi	itions	Dedu	ctions	June 30, 2013	
Notes Payable	\$	-	\$		\$	-	\$	-
Total Long-Term								
Debt	\$	-	\$	-	\$	-	\$	-

#### <u>Debt Service Requirements to Maturity</u>

Year Ending	Capit	al Lea	yable			
June 30,	Princ	Principal		erest	Total	
2014	\$	-	\$	-	\$	-
2015		-		-		-
2016		-		-		-
2017		-		-		-
2018		-		-		-
2019-2023				-		-
Total	\$	-	\$	-	\$	-

#### COLBERT PUBLIC UTILITIES AUTHORITY

#### Revenue Bonds Payable

Colbert Public Utilities Authority Utility System Bonds Series 1999 due in annual installments of \$20,000 to \$40,000 through August 2018 with interest payable semi-annually at 6.2%. Collateral for this obligation is system revenues and assets.

#### <u>Changes in Long-Term Debt</u>

The following is a summary of changes in long-term debt for the year ended June 30, 2013:

	I	Balance					I	Balance
	7	/1/2012	Addi	tions	De	ductions	6.	/30/2013
Revenues Bonds Payable	\$	230,000	\$	-	\$	(25,000)	\$	205,000
	\$	230,000	\$	-	\$	(25,000)	\$	205,000

#### Debt Service Requirements to Maturity

Year Ending	Rever	yable			
June 30,	Principal	Interest	Total		
2014	\$ 30,000	\$ 11,780	\$ 41,780		
2015	30,000	9,920	39,920		
2016	35,000	7,905	42,905		
2017	35,000	5,735	40,735		
2018	35,000	3,565	38,565		
2019-2023	40,000	1,240	41,240		
Total	\$ 205,000	\$ 40,145	\$ 245,145		

#### NOTE 7 - FUND EQUITY

As described in Note 1 above, equity is classified as net position and displayed in three components:

- 1. Net investment in capital assets
- 2. Restricted
- Unrestricted

The restricted amounts include assets related to Note 4 above.

#### Governmental Fund Balances

Town of Colbert Disclosure of Fund Balances Reported on Balance Sheet For Fiscal Year Ending June 30, 2013

	G	eneral Fund	EMS Fund	(	nicipal Court Fund	Fire Dept. Fund	Street Project Fund	Other ernmental Funds	Go	Total vernmental Funds
FUND BALANCES: Assigned Unassigned	\$	106,992	\$ 48,535	\$	1,252	\$ 103,903	\$ 72,479 -	- 5,892		72,479 266,574
Total	\$	106,992	\$ 48,535	\$	1,252	\$ 103,903	\$ 72,479	\$ 5,892	\$	339,053

#### NOTE 8 - COMMITMENTS AND CONTINGENCIES

#### <u>Litigation</u>

According to the City Attorney, the Town currently has no pending litigation.

#### Federally Assisted Programs

In the normal course of operations, the Town participates in various federal or state/loan programs from year to year. The grant/loan programs are often subject to additional audits by agents of the

granting or loaning agency, the purpose of which is to ensure compliance with the specific conditions of the grant or loan. Any liability of reimbursement that may arise as a result of these audits cannot be reasonably determined at this time, although it is believed the amount, if any, would not be material.

<u>Compensated Absences</u> - Compensated absences have not been determined because the Town prepares its financial statements on the cash basis of accounting. According to generally accepted accounting principles the liability for compensated absences should be accrued.

#### NOTE 9 - RISK MANAGEMENT

The Town and its public trusts are exposed to various risks of loss related to torts; theft or, damage to, or destruction of assets; errors and omissions; injuries to employees; employee health and life; and natural disasters. These risks are managed by securing commercial insurance for all risks. Management believes such insurance coverage is sufficient to preclude any significant uninsured losses. Settled claims have not exceeded this insurance coverage in any of the past three fiscal years.

#### NOTE 10 - SUBSEQUENT EVENTS

The Town did not have any subsequent events through October 14, 2013, which is the date the financial statements were issued, for events requiring recording or disclosure in the financial statements for the year ending June 30, 2013.

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees Town of Colbert, Oklahoma

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and in accordance with Oklahoma Statutes, the modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Colbert, Oklahoma, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which were prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles, which collectively comprise the Town of Colbert, Oklahoma's basic financial statements, and have issued our report thereon dated October 14, 2013, which was qualified for the improper capital asset recordkeeping.

#### <u>Internal Control Over Financial Reporting</u>

In planning and performing our audit, we considered the Town of Colbert's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Colbert's internal control. Accordingly, we do not express an opinion on the effectiveness of Town of Colbert's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material

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weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control described in the accompanying Schedule of Findings that we consider to be significant deficiencies. Those deficiencies are listed as Items 13-01 and 13-02.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Colbert's financial statements are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### Town of Colbert's Response to Findings

Town of Colbert's response to the findings identified in our audit is described in the accompanying Schedule of Findings. Town of Colbert's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

This report is intended solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kershaw CPA \$ AssociAtes, P.C.

Kershaw CPA & Associates, PC

October 14, 2013

## TOWN OF COLBERT, OKLAHOMA SCHEDULE OF FINDINGS JUNE 30, 2013

#### SIGNIFICANT DEFICIENCIES OF INTERNAL CONTROL

#### Item 13-01: Capital Asset Recordkeeping

<u>Criteria:</u> Internal control refers to the methods and procedures used to provide reasonable assurance regarding the achievement of objectives in the following categories: Safeguarding assets, Ensuring validity of financial records and reports, Promoting adherence to policies, procedures, regulations and laws, and Promoting effectiveness and efficiency of operations. Internal control also refers to how an entity processes, summarizes and records the financial transactions. In general terms, internal controls are simply good business practices.

<u>Condition:</u> The Town does not have strong internal controls in place for ensuring validity of financial records and reports, and in some instances is virtually non-existent.

<u>Cause/Effect:</u> Due to the weak internal control system, only minimal capital assets records have been maintained.

<u>Recommendation:</u> We recommend the governing body and management take appropriate action to direct the staff to update and maintain these records to meet its public accountability responsibility in managing these Town assets.

<u>Response:</u> Previous management has left the accounting records in disarray resulting in lack of documentation to maintain such records.

#### Item 13-02: Segregation of Duties

<u>Criteria:</u> A good system of internal control requires a proper segregation of duties to prevent one person from being in a position to authorize, execute, and record the same transaction.

<u>Condition:</u> Due to the size of the Town's major areas of internal control, that would be prevalent in a larger Town, such segregation of duties is not available for this size operation. Duties are concentrated in the hands of a few individuals, who are responsible for all phases of the accounting functions. Because of this lack of division of responsibility, internal control is determined to be weak, and in some instances, non-existent.

## TOWN OF COLBERT, OKLAHOMA SCHEDULE OF FINDINGS JUNE 30, 2013

<u>Recommendation:</u> The Board should continue to be actively involved in the operations of the Town.

 $\underline{\textit{Response:}}$  The Board continues to be actively involved in the operations of the Town.

#### **COMPLIANCE FINDINGS:**

None

# TOWN OF COLBERT, OKLAHOMA COMBINING BALANCE SHEET - MODIFIED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2013

	Forf	EVENUE FUNDS eitures & eizures Fund	Total Nonmajor Governmental Funds		
<u>ASSETS</u>					
Cash and cash equivalents	\$	5,892	\$	5,892	
Investments		-		-	
Due from General Fund		-		-	
Due from other governments		-		-	
TOTAL ASSETS	\$	5,892	\$	5,892	
LIABILITIES & FUND EQUITY LIABILITIES: Due to Other Governments Payroll Taxes TOTAL LIABILITIES	\$	- - -	\$	- - -	
FUND BALANCES:					
Unassigned		5,892		5,892	
TOTAL FUND BALANCES		5,892		5,892	
TOTAL LIABILITIES AND FUND BALANCES	\$	5,892	\$	5,892	

#### TOWN OF COLBERT, OKLAHOMA

### COMBINING STATEMENT OF REVENUES, EXPENDITURES & CHANGES IN FUND BALANCE - MODIFIED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	SPECIAL REVE Forfeitu Seizu	res & res	Total Nonmajor Governmental			
DEVENUES.	Fun	<u>d</u>	F	unds		
REVENUES: Taxes:						
Sales Tax	\$	_	\$	_		
Franchise Tax	Ψ	_	Ψ	_		
Intergovernmental:						
Alcoholic Beverage Tax		-		-		
Gasoline Excise Tax		-		-		
Motor Vehicle Tax		-		-		
Grants		-		-		
Fines & Forfeitures		-		-		
Miscellaneous Income		-		-		
Interest Income		5_		5		
TOTAL REVENUES		5_		5_		
EXPENDITURES:  Police Department: Personal Services Maintenance & Operations Capital Outlay Debt Service - Principal & Interest TOTAL EXPENDITURES  EXCESS OF REVENUES OVER (UNDER)		- - - - -		- - - -		
EXPENDITURES		5		5		
OTHER FINANCING SOURCES (USES): Operating Transfers In Operating Transfers Out		- -		- -		
Capital Debt Proceeds		<u>-</u> _				
TOTAL OTHER FINANCING SOURCES (USES)		<u>-</u>				
NET CHANGES IN FUND BALANCES		5		5		
FUND BALANCE - BEGINNING OF YEAR		5,887		5,887		
FUND BALANCE - PRIOR YEAR ADJUSTMENT						
FUND BALANCE - END OF YEAR	\$	5,892	\$	5,892		